Guaranteeing the performance of new office buildings Ecobuild, London, 8 March 2016

The Australian perspective How a Commitment Agreement supports a real estate market that values energy efficiency

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#### the Usable Buildings Trust

www.usablebuildings.co.uk

## Background

- Based on a report the Usable Buildings Trust commissioned from Dr Paul Bannister of Energy Action Australia.
- Paul led the technical development of ABGR (now NABERS Energy) from 1998, formulating the rules and in 2002 initiating the Commitment Agreement.

• Sadly Paul can't be here today, owing to a bereavement.

# The NABERS (originally ABGR) rating system in Australia

Launched in 1999 by SEDA – the NSW Sustainable Energy Development Agency.

An in-use energy benchmarking system for offices, with three variants:

- 1 Whole buildings
- 2 Tenancies
- **3 Base Buildings** (i.e. landlord's services).

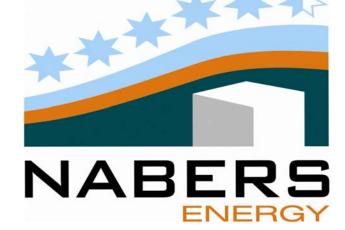


# **Base Building** ratings caught on particularly well

#### **SEVERAL REASONS:**

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- Good politics by SEDA, the initiators.
- A credible benchmarking system.



- Routine utility metering of landlord's services in NSW & Victoria.
- Relative homogeneity of the prime office market.
- An **uncrowded** field, with little buildings and energy legislation.
- Market intelligibility through a simple Star rating
- **Ownership** of Base performance by developer and landlord.

AND from 2004, a 4 Star requirement (4.5 Stars from 2008) for office space being considered for Central Government occupation.

Data required for a NABERS in-use Base Building energy rating

#### DATA INPUTS:

- Energy use (HVAC, lifts, common area light and power).
- Area-weighted hours of operation (occupied areas only).
- Nett lettable area, Climate zone (via postcode).

#### OUTPUT: Star Rating (currently 0.5 to 6 Stars)

2.5 Star average in 1999, when 5 starswas thought to be unattainable.Now 4.3 Stars is average, while most newoffices (after tune-up) get 5 Stars or better.

## 6 Star offices (half way from 5 Star to true Zero Carbon) are now appearing.



The illustration shows the improvement of one building since NABERS ratings became mandatory in 2008.

The success of NABERS in-use ratings tripped up developers of new buildings

### THEY NEEDED A GOOD RATING to attract tenants

**BUT** ... They couldn't compete with existing stock ... because NABERS requires 12 months in-use performance data.

**AND SO** ... A process was developed to allow them to claim a rating during construction; *and to help them to meet their commitment in use.* 



#### NABERS Energy Commitment Agreement

**NEW BUILDINGS & REFURBISHMENTS** 

## What does a developer now commit to?

- Design and construct the premises to operate at the target level.
- Give written notice of the Agreement to all consultants and contractors involved in its design, construction, commissioning and management.
- Disclose the Commitment Agreement in leases with all tenants.
- **AND IN USE** ... Provide data to allow the operational energy performance to be verified after 12 months of full occupation.
- Provide all tenants with annual updates of the NABERS rating.
- Use their best endeavours to achieve and maintain the Commitment Rating for the duration of the lease (many have improved on it).



### NABERS Energy Commitment Agreement

**NEW BUILDINGS & REFURBISHMENTS** 

Technical requirements of Commitment Agreements

#### MANDATORY

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- Advanced simulation of the design, with reliable prediction of actual operational energy use by individual sub-meters.
- Design reviews by independent experts.
- Report in-use rating to NABERS administration.

#### VOLUNTARY

- Extended commissioning and fine tuning usually essential to meet the claimed performance level: nobody wants to market their building like this >>
- Integration with Soft Landings.



#### 12-18 North St, City

- 2,000m<sup>2</sup>
- Parking available
- 2.5-star NABERS Energy rating
- Commitment agreement of 4.5-star NABERS Energy rating

#### PHONE 00 1234 5678 www.example1.com.au Ground floor, 1-2 Example St, Example City

## **Operation of Commitment Agreements**

They are about **Risk Management**, not Compliance.

A **light-handed**, non-regulatory approach, so design teams can focus on delivering outcomes instead of ticking boxes.

**Design Review** provides a menu of options only: *The design team has to make its own response.* 

**The sting is in the tail**: *If the committed rating is not met, tenants and investors will start to ask awkward questions.* 

So, without being expensive and legalistic, they create strong incentives to tune things up, and to do things that really work.

# Why do owners bother to get a good NABERS in-use energy rating?

### SEEN AS A **BADGE OF QUALITY** BY THE MARKET:

- Access to government and large corporate tenants, many of which now require minimum NABERS ratings.
- CSR reporting.
- Investor sentiment.
- Measurable commercial benefits: *Lower vacancies, Better rents, Higher valuations, Attracts investors.*

## Leading to a push towards 5.5 and 6 Star base buildings ... in advance of large scale tenant demand.

## What features lead to a good NABERS rating?

#### ESSENTIAL:

OK facade. Variable voltage Variable frequency VVVF lifts.
Good chillers (integrated part load performance value 8.5 or better) mostly water-cooled with variable volume pumping.
Reasonable air-handling design, mostly VAV and minimum 10-12 C.
Excellent HVAC control, especially fan turndown and minimal reheat.
LED lighting with maximum power density 7W/m<sup>2</sup>.
Good commissioning, operation, maintenance and management.

#### **OPTIONAL**, and not always helpful:

"Innovative" HVAC (e.g. displacement vent, chilled beams). Cogeneration/trigeneration, fuel cells. On-site renewables.

## THE REWARDS: Benefits of Design for Performance

• Brings people together:

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Bridges the gaps between procurement and operations.

- Improves what really matters: the final outcomes.
- Identifies and rewards what is proven to work in practice: helps to cut out unnecessary "green bling" and the extravagant and wasteful indulgences we too often see in London.
- Addresses more than energy performance: well-tuned buildings have better occupant satisfaction outcomes too.
- Allows industry to develop **cost-effective solutions** that get results: helping to stop regulations becoming too onerous.

# Conclusions – an effective market transformation instrument in Australia.

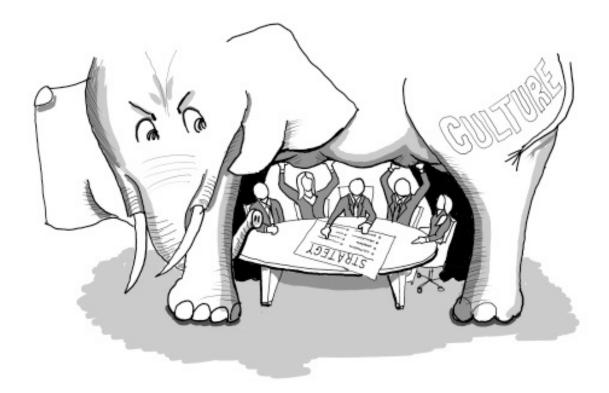
- Vector for change (performance measurement).
- Identification of opportunities (design review).
- Test of achievability (advanced simulation).
- Test of achievement (NABERS rating).

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- Light-handed, non-regulatory approach.
- Encourages innovation, minimises cost.

**Can easily be adapted for the UK technically** - a prototype Landlord's Energy Rating has already been developed for BBP ...

## <sup>14</sup> **BUT** *Culturally Challenging for UK players ...*



SOURCE: Bruce Flye, 2012, www.bruceflye.com/concept-graphics/illustrations/4092610

... but isn't it just what we need to tackle the UK's widespread performance gaps?

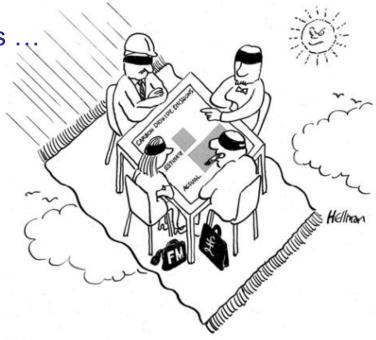
#### We need to move from *Design for Compliance* rituals and performance gaps.



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When performance in use becomes the proper target, then everybody can pull together in striving to improve it.



SOURCE: Hellman cartoon for W Bordass, Flying Blind, Association for the Conservation of Energy & OXEAS (2001)

## *if you don't understand the consequences of your actions ...*

## How can you call yourself a building professional?

### www.usablebuildings.co.uk